



Legal Update Volume 20 Issue 11, 28 July 2025

This Update

This newsletter overviews new relevant National laws up to 25th July 2025.

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General

1. Notable one-liners



1. NOTABLE ONE LINERS

Agricultural Products Standards Act: Meat analogues intended for sale in SA

The regulations will commence 18 July 2026 and will require that such products comply with container and marking requirements; and the prescribed standards relating to being fit for human consumption; being free from substances or foreign matter not normally part of meat analogues; protein content; and being free from ingredients and additives from animal origin.

Note: Meat analogue, meat substitute or imitation meat is defined as a product that is made from a non-animal ingredients as set out in the regulations; and that may be presented for sale in an ambient, chilled or frozen state. Further note: Meat analogue 'approximates the sensory qualities (primary texture and flavour) and/or nutritional or chemical characteristics of a specific type of meat product and/or in general appearance, presentation and intended use corresponds to meat or a product made from meat'.

Final note: References the Foodstuffs, Cosmetics and Disinfectants Act and regulations (additives, labelling and advertising, salt, and sodium reduction regulations); and the Trademark Act.

Agricultural Products Act: Grading, packing and marking of sorghum intended for sale in SA

Regulations commence 30 May 2026 that set the minimum standards for relevant products that go through a process of industrial milling during which the seed coat is removed and the grain or kernel is further processed.

Note: Sorghum products may only be sold in SA if sold according to the prescribed classes and in compliance with those classes; packed in the prescribed manner; and marked in the prescribed manner.

Final note: Confirms the regulations are additional to foodstuffs, cosmetics and disinfectants regulations (eg the labelling; food premises and transport; additives; fortification; genetic modification; melamine and metals levels; microbiological standards; and pesticide residue regulations) and Legal Metrology Act.

Animal Diseases Act: Foot and mouth disease

Control measures updated to prevent the spreading of the virus through prohibitions on the movement of cloven-hoofed animals, animal products derived from cloven-hoofed animals or genetic material of cloven-hoofed animals from, to or within the KwaZulu-Natal disease management area.

Animals Protection Act: Draft regulations for the exportation of live animals by sea

Propose, amongst others, nutrition, physical environment, health and behaviour criteria; requirements for vehicles, vessels, holding facilities and passageways used; submission of documentation; and daily care. Comment within 45 days from 11 July 2025

Note: Proposes contingency plans for emergencies that must address, amongst others, the possibility of mechanical breakdown at sea; refusal of passage; fire on board; on-board veterinarian and/or animal handlers becoming indisposed; shortage of feed, water and medication; unexpected delays at any point prior, during the voyage and at disembarkation; refusals of entry at final destination; and disease outbreaks.

Further note: References the Animal Identification Act; the Animal Improvement Act; the Fertilizers, Farm Feeds,
Agricultural Remedies and Stock Remedies Act; the Medicines and Related Substances Act; the Protection of
Personal Information Act; and the Veterinary and Para-Veterinary Professions Act.

Final note: Related laws may include, amongst others, the Animal Diseases Act; the Carriage of Goods by Sea Act; the Customs and Excise Act; the Foodstuffs, Cosmetics and Disinfectants Act; the Marine Pollution (Control and Civil Liability) Act; the Merchant Shipping Act; the National Environmental Management Biodiversity Act; the National Health Act; the National Ports Act; the National Road Traffic Act; the Prevention and Combating of Corrupt Activities Act; the Prevention of Organised Crime Act; the Sea Birds and Seals Protection Act; the South African Maritime Safety Authority Act; and the Stock Theft Act.

Climate Change Act: Draft regulations on the administration and operation of the Presidential Climate Commission

Available from the Department of Forestry, Fisheries and the Environment. Comment within 30 days from 11 July 2025.

Commissions Act: Criminal justice system

Inquiries will be made whether criminal syndicates have infiltrated or exert undue influence over the SAPS; the National Prosecuting Authority; the Johannesburg Metropolitan Police Department; the Ekurhuleni Metropolitan Police Department; the Tshwane Metropolitan Police Department; the State Security Agency; any member of the Judiciary; the Department of Correctional Services; and any other institutions and/or organs of state within the criminal justice system.

Note: Related past inquiries may include, among others, the inquiry into state capture; inquiry into SARS; inquiry into remuneration and conditions of service in public entities; inquiry into the PIC; and inquiry into the strategic defence procurement package.

Further note: Related special investigations may include investigations into the SAPS; the Department of Correctional Services; the Department of Justice and Constitutional Development; the Ekurhuleni municipality; the Johannesburg municipality; and the Tshwane municipality.

Final note: Related founding Acts may include the South African Police Services Act (eg members); the National Prosecuting Authority Act (eg impartiality); the Intelligence Services Act (eg members); the Constitution (eg judicial authority); and the Correctional Services Act (eg offences).

Constitution of the Republic of South Africa: Draft member amendment bill

A member bill, that proposes oversight over ministerial appointments, abolishing the office of the Deputy President, and empowering the National Assembly to pass a motion of no confidence in a Minister, is available from Parliament.

Electronic Communications Act: Draft white paper on audio and audiovisual media services and online safety

Paper that, amongst others, aims to promote SA identity and content, universal access, regulatory parity, competition, revisit some ownership limitations, and protection of children, available from the Department of Communications and Digital Technologies. Comment within 30 calendar days from 11 July 2025.

Note: Proposes that steps, which may take the form of co- or self-regulation, licensing, authorisation, notification or registration, must be taken to regulate, monitor and take action against those who seek to manipulate algorithms, data and platforms to cause harm to others.

Further note: References the Constitution (section 85); the Broad-based Black Economic Empowerment

Act; the Broadcasting Act; the Competition Act; the Electronic Communications Act; the Electronic

Communications and Transactions Act; the Films and Publication Act; and the ICASA Act.

Final note: Related laws may include, amongst others, the Childrens Act; the Consumer Protection Act; the Cybercrimes Act; the Media Development and Diversity Agency Act; and the Special Investigating Units and Special Tribunals Act (former Department of Communications, SABC, SITA and Universal Service and Access Agency investigations).

Electronic Communications Act: Draft digital terrestrial television regulations

Draft regulations to allocate capacity for the frequency band 470 to 694MHz comprising of 7 multiplexes for digital terrestrial television; and to prescribe licensing of the multiplex operator to provide signal distribution for the multiplexes, available from ICASA. Comment within 30 working days from 4 Jul 2025.

Electronic Communications Act: Numbering plan regulations

Draft amendments include, amongst others, requiring that inactive mobile numbers must be quarantined for 1 month before being placed into the pool of available numbers; and if a if a subscriber has not initiated a revenue generating activity on their assigned mobile number for 60 consecutive days, a licensee must notify the subscriber of its intention to deactivate the assigned mobile number. Comment within 30 working days from 4 July 2025.

Financial Advisory and Intermediary Services Act: Exemption of banks in respect of certain clients

Extended to 27 February 2026, and available from the FSCA.

Financial Advisory and Intermediary Services Act: Guidance on advertising marketing

Communication 13 of 2025 (webinar recording regarding regulations 14 and 15 of the general code of conduct, requirements before publishing advertisements, different types of advertising, and information related to marketing), available from the FSCA.

Financial Sector Regulation Act: 3-year regulatory plan

A plan, that includes finalising the Conduct of Financial Institutions Bill; reviewing the Financial Markets Act; conduct standards for payment services and for credit ratings agencies; amendments to FMA conduct standard 3 of 2018; and requirements for liquidating pension funds, available from the FSCA.

Note: Also aims for an approach that will eventually 'negate the need for constant legislative change'.

Identification Act: Withdrawal of notice

Notice of planned cancellation of ID documents and cards of persons whose identity numbers are blocked withdrawn 11 July 2025.

Note: Referenced documents or cards that were issued to persons whose names are not required to be in the population register; that did not correctly reflect the particulars of the persons to whom they were issued; that were fraudulently obtained through false statements and information; or that were forged.

Insourcing Member Bill

A member bill, that proposes insourcing of certain services required by organs of state, is available from Parliament.

International Co-operation in Criminal Matters Act: Draft Amendment Bill

Proposes, amongst others, co-operation with, other than the International Criminal Court, any international organisation, tribunal or court, or similar body with jurisdiction over an international crime (crime for which such an entity has the power to prosecute); and evidence by audio-visual link.

Note: Proposes the President may on such conditions as deemed fit, enter into any agreement to provide for cooperation and judicial assistance to an entity, or for the enforcement of any order or sentence, and may agree to any amendment of the agreement.

Further note: References are made to the Implementation of the Rome Statute of the International Criminal Court

Act; the Legal Aid South Africa Act; and the Prevention of Organised Crime Act.

Final note: Related laws may include, amongst others, the Cybercrimes Act; the Documentary Evidence from Countries in Africa Act; the Extradition Act; the Financial Intelligence Centre Act; the Immigration Act; and the Prevention and Combating of Corrupt Activities Act.

Legal Practice Act: Legal Services Ombud rules

Provide, amongst others, that all proceedings during an investigation will be confidential except where such disclosure is required by law.

Note: The Ombud may investigate, on own initiative or on receipt of a complaint, any alleged maladministration in the application of the Act; abuse or unjustifiable exercise of power or unfair or other improper conduct or undue delay in performing a function in terms of the Act;

Final note: The Ombud may investigate, on own initiative or on receipt of a complaint, any alleged act or inaction which results in unlawful or improper prejudice to any person, which the Ombud considers may affect the integrity and independence of the legal profession and public perceptions in respect thereof.

Long-term Insurance Act: Health policies

Annual benefit escalation published.

Marketing of Agricultural Products Act: Lupin levy

Levy imposed from 1 October 2025 on all lupins sold by or for the producer; processed or converted or caused to be processed or converted into a lupins product by or for the producer intended to be disposed of; and for which a silo receipt has been issued if the levy in respect of such lupins has not already been paid.

Mine Health and Safety Act: Guidance note for the prevention and management of non-communicable diseases and mental health disorders in the SA mining industry

Available from the Chief Inspector of Mines.

National Environmental Management Air Quality Act: 2023 grid emission factors report

Report on domestic generation, national generation, transmission losses and distribution losses, that guides public users on how to use the factors for reporting, available from the Department of Forestry, Fisheries and the Environment.

National Environmental Management Integrated Coastal Management Act: Draft environmental management of offshore ship to ship transfer regulations

Draft regulations, to avoid or minimise impacts of offshore ship to ship transfers, available from the Department of Forestry, Fisheries and the Environment. Comment within 30 days from 4 July 2025.

Note: Relates to the transfer at sea of liquid bulk cargo, including chemicals, oil, petroleum products, liquified petroleum gas or liquified natural gas from one vessel to another outside an operational harbour area and includes bunkering.

National Railway Safety Regulator Act: Railway Safety Act

Repealed this Act on 1 August 2025.

National Water Act: Ministers advisory committee on water sector economic regulation

Notice of a committee to advise on creating a regulator; monitoring of compliance; reviewing of fairness of tariffs; developing of standards; monitoring of quality of water service; investigating of abuse of monopoly power; and monitoring of water supply contracts, available from the Department of Water and Sanitation.

Pension Funds Act: Exemption of retail funds in relation to amalgamations and transfers from section 14(1) Available from the FSCA.

Preferential Procurement Policy Framework Act: Preference points claim form

Available from National Treasury.

Note: The form must be read with the preferential procurement regulations that, amongst others, references section 2(1)(f) (a contract must be awarded to the tenderer who scores the highest points, unless objective criteria in addition to section 2(1)(d) and (e) justify the award to another tenderer).

Further note: Section 2(1)(d) states specific goals may include contracting with persons or categories, historically disadvantaged by unfair race, gender or disability discrimination or implementing RDP; and section 2(1)(e) states a specific goal for which a point may be awarded must be clearly specified.

Final note: Related laws include but are not limited to the Prevention and Combating of Corrupt Activities Act; the Criminal Procedure Act (section 269A theft; fraud; extortion); the Public Administration Management Act (basic values, conducting business with the State, and, if the section commences, disclosure of financial interest; the Public Finance Management Act (definitions of fruitless and wasteful expenditure, irregular expenditure, and unauthorised expenditure; and financial misconduct provisions); and the Local Government Municipal Finance Act (definitions of fruitless and wasteful expenditure, irregular expenditure, and unauthorised expenditure; and financial misconduct provisions).

Railway Safety Act: 1 August 2025 commencement

Will, amongst others, provide for monitoring and enforcement of safety in railway operations (including safe transport of dangerous goods through guidelines, conditional safety permits, and railway safety standards); and routine compliance inspections (with a duty to assist a safety inspector).

Note: Provision will be made for protection of information in an application for a safety permit; and for vicarious liability of employers and liability for failure by directors to take reasonable steps to prevent a company offence.

Further note: References the Adjustment of Fines Act; the Companies Act (board disqualification); the Criminal Procedure Act (peace officer); the Mine Health and Safety Act and the Mineral and Petroleum Resources Development Act (non-application of Act in those instances but note section 63); the National Ports Act (non-application of Act); the National Regulator for Compulsory Specifications Act; the Prevention and Combating of Corrupt Activities Act (register); the Promotion of Access to Information Act; the Promotion of Administrative Justice Act; the Protection of Personal Information Act; the Public Finance Management Act (application to Act); the Public Service Act; the Standards Act (Act standards get preference); and the Transport Appeal Tribunal Act.

Final note: Related laws may include, amongst others, the common law (delictual law, fiduciary duties of directors, and liability for actions of agents); the Criminal Matters Amendment Act 2015 (essential infrastructure); the Infrastructure Development Act; the National Environmental Management Act (environmental liability); the National Road Traffic Act (transport of dangerous goods to and from railways); and the Occupational Health and Safety Act.

Short-term Insurance Act: Accident and health policies

Annual benefit escalation published.

Special Investigating Units and Special Tribunals Act: North West Development Corporation

Investigation into the Corporation amended to extend the duration under scrutiny; and to add further security services rendered to the Corporation and to departments, provincial public entities and provincial government business enterprises of the North West provincial government.

Note: Also see past investigated provincial departments.

Further note: The Public Finance Management Act states, amongst others, an accounting authority for a public entity commits financial misconduct if it wilfully or negligently fails in its statutory fiduciary, governance, budgeting, information and financial statement requirements; or allows an irregular expenditure or a fruitless and wasteful expenditure.

Final note: The Treasury regulations state, amongst others, that the executive authority or relevant treasury may direct a public entity to lay charges of criminal financial misconduct against any person should an accounting authority fail to take appropriate action.

Standards Act

New, proposed, amended, and withdrawn standards gazetted for 25 July 2025.

Tax Administration Act: Income tax returns automatic assessment

Extension granted to 20 October 2025 for requesting a reduced or additional assessment after an automatic assessment, which extension does not apply if the date of the automatic assessment is after 22 August 2025.

Taxation Laws Amendment Act: Special measures relating to sharing of general fuel levy revenue Available from National Treasury.



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