SAICA **GUIDE ON THE RETENTION OF** RECORDS

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A PREFACE

- 1 This guide has been issued by the South African Institute of Chartered Accountants' (SAICA's) Legal Compliance Committee (LCC).
- 2 The guide seeks to inform members of the requirement to retain documents for a certain time period.
- 3 Every effort has been made to ensure that where quotes, extracts and paragraphs from legislation are referred to these references are correct. The information contained in the guide is for information purposes only.

B INTRODUCTION

- 4 Owing to various legislative requirements, documents must be retained for a certain number of years, depending on the legislation.
- 5 This guide refers to the legislation and identifies the timeframe in which certain documents have to be kept.
- 6 The guide does not attempt to include all legislation, but only refers to the general legislation that impact on a wide variety of entities.
- 7 The guide has been compiled to assist SAICA members to meet the legislative requirements when they deal with clients.
- 8 The guide is structured to refer to the relevant Act and then to the documents that should be kept and to the period of retention.

Protection of Personal Information Act 4 of 2014

- 9 The Protection of Personal Information Act 4 of 2014 (POPIA) was signed and made effective on
 1 July 2020 with the grace period for compliance that expired on 1 July 2021.
- 10 The retention of documents would now require consideration of the POPIA requirements. Section 14 of POPIA specifically states that records of personal information may not be retained any longer than necessary for achieving the purposes for which the information was collected or subsequently processed unless –

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- the retention of the records is required or authorised by law, or
- the responsible party reasonably requires the record for lawful purposes related to its functions or activities, or
- the retention of the records is required by a contract between parties, or
- the data subject or a competent person (where the data subject is a child) has consented to the retention of the records.
- 11 POPIA states that records of personal information may be retained in excess of what is required, for example by law, for historical, statistical or research purposes if the responsible party has established the appropriate safeguards to protect the records from other use.
- 12 POPIA also deals with the destruction of personal information and states that personal information must be destroyed or deleted as soon as practicable after the responsible party are no longer authorised to retain the records. When records are deleted or destroyed, it must be done in a manner to prevent its reconstruction.
- 13 The relationship between POPIA and other laws requiring retention must be considered and responsible parties cannot keep personal information for longer than required.

Multiple legislative requirements

- 14 Where different legislation refers to the retention of the same records/information, business must consider adhering to the most *stringent of the legislative requirements*. For example, the Value-Added Tax (VAT) Act 89 of 1991 states that invoices should be kept for five years from the submission of the return. However, if the entity is a company, the Companies Act (Companies Act) 71 of 2008 would require the financial records to be kept for a minimum of seven years and therefore the company should adhere to the most stringent requirement of seven years. Other entities would need to refer to the VAT Act as well as any legislation that governs the entity. Where legislation refers to different records (eg employment records versus accounting records), then each requirement is specific to that legislation and should be applied accordingly to the specific records.
- 15 It is important to note that the Companies Act has a general requirement in respect of *any* information that a company is required to keep (whether in terms of the Companies Act or any other legislation) to retain such information for a period of at least seven years (or the longer

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period specified in the applicable legislation). Therefore, companies should ensure that company records and information are retained for no less than seven years.

Retention of records for an 'indefinite' period

- 16 In certain instances, legislation requires that records be kept for an 'indefinite' period. The term 'indefinite' is not defined in the legislation but clearly requires that documents be retained for as long as the relevant entity exists. We note, however, that once an entity ceases to exist, the obligation on that entity to retain documents 'indefinitely' also ceases to exist. In the case of a company, for example, the obligation to retain documents in terms of the Companies Act only applies to an entity that remains registered as a company.
- 17 After an entity ceases to exist, other legislation may require records to be retained, but typically only for a period of time and no longer 'indefinitely'. In the case of liquidation or sequestration in terms of the Insolvency Act 24 of 1936 specific requirements apply to the retention of documents, discussed under Section 11 'Insolvency and Liquidation' below. As a company that has been deregistered can be re-registered, or litigation may follow in respect of the deregistered company, we propose that the records of a deregistered company be retained for a reasonable period after deregistration (we propose not less than three years).

C LEGAL REQUIREMENTS

1 AUDITORS

Auditing Profession Act 26 of 2005

- 1.1 The Auditing Profession Act 26 of 2005 implicitly requires that documents should be retained for three years.
- 1.2 Section 47 requires the regulatory board, or any person authorised by it, to inspect or review the practice of a registered auditor and the effective implementation of any training contracts and may for these purposes inspect and make copies of any information including, but not limited to, any working papers, statements, correspondence, books or other documents in the possession or under the control of a registered auditor.
- 1.3 The Regulatory Board or any person authorised by it must at inspect or review the practice of a registered auditor that audits a public company at least every three years.

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- 1.4 Section 9 of the IRBA Manual of Information (April 2021)¹ states that the objective of firm-wide inspections is to inspect the design and implementation of an audit firm's system of quality control / management in terms of the applicable standards.
- **1.5** Until 15 December 2022, firm inspections will continue to monitor compliance with the International Standard on Quality Control (ISQC 1). ISQC 1 paragraph A61 specifically requires the retention period for audit engagements to be no shorter than five years from the date of the auditor's report, or, if later, the date of the group auditor's report.
- 1.6 After 15 December 2022, the International Standard on Quality Management (ISQM 1) will be effective and firms will be monitored in terms of ISQM 1.

	Document	Retention period
	Reference: ISQC 1, paragraph A61	
1.7	Engagement documentation, including	Ordinarily no shorter than five
	working papers, statements, correspondence,	years from the date of the
	books or other documents in the possession or	auditor's report, or, if later, the
	under the control of a registered auditor	date of the group auditor's report
	Reference: ISQM 1, paragraph 60	
1.8	The firm shall establish a period of time for the	Firm to establish
	retention of documentation for the system of	
	quality management that is sufficient to enable	
	the firm to monitor the design, implementation	
	and operation of the firm's system of quality	
	management, or for a longer period if required	
	by law or regulation	
	Reference: ISQM 1, paragraph A85	
1.9	Engagement documentation should be kept as	As set out by law
	prescribed by law, regulation or professional	
	standards	
	Where no retention period is prescribed for	
	engagement documentation the firm may	Firm to establish

¹ <u>The IRBA Inspections Strategy and Process: Eight Inspections Cycle</u>





consider the nature of the engagements	
performed by the firm and the firm's	
circumstances, including whether the	
engagement documentation is needed to	
provide a record of matters of continuing	
significance to future engagements.	
Engagement conducted under the ISAs or ISAEs	The retention period is ordinarily no shorter than five years from the date of the engagement report, or, if later, the date of the auditor's report on the group financial statements, when applicable

2 CLOSE CORPORATIONS

Close Corporations Act 69 of 1984

2.1 The Close Corporations Act 69 of 1984 has the goal of providing for the management, control and liquidation of close corporations. The Administrative Regulations identify the various periods that documents relating to the close corporation must be retained.

	Document	Retention period
	Schedule 3 amended by Government Notice R1664 of 1982	
2.2	Accounting records, including supporting schedules to accounting records and ancillary accounting records	15 years
2.3	Amended founding statement (forms CK 2 and CK 2A)	Indefinite
2.4	Annual financial statements, including annual accounts and the report of the accounting officer	15 years
2.5	Founding statement (form CK 1)	Indefinite



2.6	Microfilm image of any original record reproduced directly by the camera – the 'camera master'	Indefinite
2.7	Minutes books as well as resolutions passed at meetings	Indefinite

3 COMPANIES

Companies Act 71 of 2008

- 3.1 The Companies Act 71 of 2008 consolidates and amends the law that relates to companies. This Act became effective on 1 May 2011 and should be read with the Companies Amendment Act 3 of 2011 and the Companies Regulations 2011.
- 3.2 The Act expressly provides that records must be kept 'in written form, or other form or manner that allows that information to be converted into written form within a reasonable time'.

	Document	Retention
		period
	Reference: Section 24	
	Forma and standards for company records	
3.3	General rule for company records: Any documents,	Seven years or
	accounts, books, writing, records or other information that a	longer (as
	company is required to keep in terms of the Act and other	specified in
	public regulation	other public
		regulation)
3.4	Notice of incorporation (registration certificate)	Indefinite
3.5	Memorandum of incorporation and alterations or	Indefinite
	amendments	
3.6	Rules	Indefinite
3.7	Register of company secretary and auditors	Indefinite
3.8	Regulated companies (companies to which chapter 5, part	Indefinite
	B, C and Takeover Regulations apply) – Register of	
	disclosures of person who holds beneficial interest equal to	
	or in excess of 5% of the securities of that class issued	



Notice and minutes of all shareholders meeting including:	Seven years
Resolutions adopted	
Documents made available to holders of securities	
Copies of reports presented at the annual general meeting	Seven years
of the company	
Copies of annual financial statements required by the Act	Seven years
Copies of accounting records as required by the Act	Seven years
Record of directors and past directors after the director has	Seven years
retired from the company	
Written communication to holders of securities	Seven years
Minutes and resolutions of directors' meetings, audit	Seven years
committee and directors' committees	
Reference: Section 50	
Securities register and numbering	
Securities register and uncertificated securities register	Indefinite
	 Resolutions adopted Documents made available to holders of securities Copies of reports presented at the annual general meeting of the company Copies of annual financial statements required by the Act Copies of accounting records as required by the Act Record of directors and past directors after the director has retired from the company Written communication to holders of securities Minutes and resolutions of directors' meetings, audit committee and directors' committees Reference: Section 50 Securities register and numbering

4 CONSUMER PROTECTION

Consumer Protection Act 68 of 2008

4.1 The Consumer Protection Act 68 of 2008 seeks to promote a fair, accessible and sustainable marketplace, to provide for improved standards of consumer information, and to prohibit certain unfair marketing and business practices. The Act became effective on 31 March 2011 and should be read with the Consumer Protection Act Regulations. There are specific requirements for information to be kept by intermediaries for auctions and promotional competitions.

	Document	Retention period
	Reference: Section 27(3)(b) and Regulation 10	
	Disclosure by intermediary	
4.2	Information provided to a consumer by an intermediary:	Three years
	 Full names, physical address, postal address and contact details ID number and registration number 	

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	Contact details of public officer in case of a juristic person	
	Service rendered	
	Intermediary fee	
	Cost to be recovered from the consumer	
	Frequency of accounting to the consumer	
	Amounts, sums, values, charges, fees or remuneration	
	specified in monetary terms	
4.3	Disclosure in writing of a conflict of interest by the intermediary	Three years
	in relevance to goods or service to be provided	
4.4	Record of advice furnished to the consumer reflecting the basis	Three years
	on which the advice was given	
4.5	Written instruction sent by intermediary to the consumer	Three years
4.6	A person who conducts a promotional competition must retain:	Three years
	Full details, including identity or registration numbers,	
	addresses and contact numbers of the promoter	
	Rules of promotional competition	
	Copy of offer to participate in promotional competition	
	Names and identity numbers of persons responsible for	
	conducting the promotional competition	
	Full list of prizes offered in promotional competition	
	A representative selection of materials marketing the	
	promotional competition	
	List of all instances when the promotional competition was	
	marketed, including dates, medium used and places where	
	marketing took place	
	Names and identity numbers of persons responsible for	
	conducting the selection of prize winners in the promotional	
	competition	
	Acknowledgement of receipt, identity number and the date	
	of receipt of the prize by the prize winner	
	Declarations or affirmation that prize winners are not	
	employees, directors, agents, or consultants who directly or	
	indirectly controls or is controlled by the promoter or	

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	marketing service provider in respect of the promotional	
	competition, or the spouses, life partners, business	
	partners or immediate family members	
•	Basis of determining the prize winners	
•	Summary describing the proceedings to determine the	
	winners	
•	Whether an independent person oversaw the determination	
	of the prize winners	
•	The means by which the prize winners were announced	
	and frequency	
•	List of names and identity numbers of prize winners	
•	List of dates when prizes were handed over to the prize	
	winners	
•	Steps taken by the promoter to contact the winner	
•	Reasons for prize winner not receiving or accepting the	
	prize and steps taken by promoter to hand over the prize	
Do	cument Section 45 and Regulation 31	
Au	ctions	
Wr	itten agreement that contains the terms and conditions upon	Three years
wh	ich the auctioneer accepts the goods for sale	
	• • • • • • • • • • • • • • • • • • •	 competition, or the spouses, life partners, business partners or immediate family members Basis of determining the prize winners Summary describing the proceedings to determine the winners Whether an independent person oversaw the determination of the prize winners The means by which the prize winners were announced and frequency List of names and identity numbers of prize winners List of dates when prizes were handed over to the prize winners Steps taken by the promoter to contact the winner Reasons for prize winner not receiving or accepting the

5 CO-OPERATIVES

Co-operatives Act 34 of 2005

5.1 The Co-operatives Act 34 of 2005 became effective on 2 May 2007. The Co-operatives Act was amended by the Co-operatives Amendment Act 6 of 2013 which became effective on 1 April 2019. The Act promotes the development of sustainable co-operatives that comply with the co-operative principles and establishes a legal framework.

Document	Retention period
Reference: Section 21(1)	
Retention of documents	

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5.2	The	co-op	erative must keep at its offices:	Indefinite
	•	The	e constitution and rules, including amendments	
	•	Mir	nutes of general meetings	
	•	Mir	nutes of meetings of the board of directors	
	•	Mir	nutes of meetings of the supervisory committee	
	•	Lis	t of members setting out –	
		0	Name and address of each member	
		0	Date on which member became a member	
		0	Date on which membership was terminated	
		0	Amount of membership fee paid, number of	
			membership shares owned and number and	
			amount of member loans	
	•	Re	gister of directors setting out -	
		0	The name, address and identity number of	
			each director, including former directors	
		0	The date on which such directors became or	
			ceased to be directors, and	
		0	The name and address of any other co-	
			operative, company or close corporation	
			where both present and former directors are,	
			or were, directors or members	
	•	Re	gister of directors' and employees' interests in	
		cor	ntracts or undertakings	
	•	Ade	equate accounting records, including records	
		refl	lecting transactions between each member and	
		the	e co-operative	
	Ref	erence	e: Section 21(2)	
	Co-	operat	tive must retain accounting records and	
	fina	ncial s	statements	
5.3	Acc	ounting	g records and financial statements	Five years after
				end of the financial
				year to which they
				relate, or such



longer period as
prescribed by the
Minister

6 COVID-19

Disaster Management Act 57 of 2002

6.1 A National State of Disaster was declared on the 15th of March 2020. The Disaster Management Act 57 of 2002 provides for an integrated and co-ordinated disaster management policy that focus on preventing or reducing the risk of disasters and a national state of disaster was declared on the 15th of March 2020. Various directions and requirements were published either in regulations or directives to set out the requirements for the management of COVID-19. Various documents and registers are required to be completed and there is no clear guidance on retention. There is some requirements in the COVID-19 Occupational Health Surveillance System for South African Workplaces² where data is collected from workplaces employing greater than 50 employees.

	Document	Retention period
	COVID-19 Occupational Health Surveillance System	
	for South African Workplaces, dated 10	
	September 2021, Version 10	
	Reference: Section 8.5	
	Data Retention	
6.2	The OHS surveillance date will be kept as per the following	14 days
	guideline	As long as
	Personal data	required for
	Anonymised data	research and
	Processed date and reports	development
		purposes
		As long as
		required

² <u>COVID-19 Occupational Health Surveillance System for South African Workplaces</u>

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6.3 The Information Regulator published a Guidance Note on the Processing of Personal Information in the Management And Containment of COVID-19 pandemic in terms of the Protection of Personal Information Act 4 Of 2013 (POPIA)³.

Section 4.5 sets out further requirements for the retention and restriction of records:

"4.5. Retention and restriction of records

4.5.1. Responsible parties must not retain records of personal information of data subjects for longer than authorised to achieve the purpose of detecting, containing and preventing the spread of COVID-19 unless such information is required for historical, statistical or research purposes and provided that adequate safeguards are in place.

4.5.2. A responsible party must destroy or delete a record of personal information or de-identify it as soon as reasonably practicable after the responsible party is no longer authorised to retain the record.

4.5.3. The destruction or deletion of personal information must be done in a manner that prevents its reconstruction in an intelligible form."

- 6.4 Employers / business owners / restauranteurs also need to refer to industry specific regulations for additional guidance.
- 6.5 POPIA should also be considered when deciding on how long information will be retained.

7 CREDIT AGREEMENTS

National Credit Act 34 of 2005

7.1 The public is protected by the National Credit Act 34 of 2005 (NCA), which aims to promote and advance the social and economic welfare of consumers by promoting a fair and transparent credit industry and assisting consumers to make more informed decisions before buying goods and services on credit. To ensure that this process occurs, certain documents must be retained.

Document	Retention period

³ <u>Guidance note on the processing of personal information in the management and containment of the COVID-19 pandemic in</u> terms of the Protection of Personal Information Act 4 of 2013



	Reference: National Credit Regulations,	
	Regulation 17(1)	
	Retention period applicable to credit bureau	
	information	
7.2	Details and results of complaints lodged by the	Six months
	consumers	
7.3	Enquiries	One year
7.4	Payment profile	Five years
7.5	Adverse classification of enforcement action	One year or within the
		period prescribed in
		section 71A ⁴
7.6	Adverse classification of consumer behaviour	One year or within the
		period prescribed in
		section 71A
7.7	Debt restructuring	Within the period
		prescribed in section
		7(a) of the Act or until a
		clearance certificate is
		issued
7.8	Civil court judgments	The earlier of five years
		or until the judgment is
		rescinded by a court or
		abandoned by the
		credit provider in terms
		of section 86 of the
		Magistrate's Court Act
		32 of 1944 or within the
		period prescribed in
		section 71A of the Act

⁴ Section 71A has been amended by the National Credit Amendment Act 17 of 2019, effective date still be to gazetted

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7.9	Maintenance judgments	Until the judgment is
		rescinded by a court
7.10	Sequestration order	Five years or until
		rehabilitation order is
		granted
7.11	Rehabilitation orders	Five years
7.12	Administration orders	Five years or until
		order is rescinded by
		court
	Reference: National Credit Regulations,	
	Regulation 55(1)(a)	
	Records of registered activities to be retained by	
	registrants	
7.13	Records of registered activities to be retained by debt	Three years from the
	counsellors in respect of each consumer, which	earliest of the dates on
	records may be kept in electronic format:	which the registrant
		created, signed or
	Application for debt review	received the document
	Copy of all documents submitted by the	
	consumer	
	Copy of rejection letter (if applicable)	
	Debt restructuring proposal	
	Copy of any order made by the tribunal and/or	
	the court, and	
	Copy of clearance certificate	
	Reference: National Credit Regulations,	
	Regulation 55(1)(b)	
	Records of registered activities to be retained by	
	registrants	
7.14	Records of registered activities to be retained by credit	Three years from the
	providers in respect of each consumer, which records	earliest of the dates on
	may be kept in electronic format:	which the registrant

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	Application for credit	created, signed or
	Application for credit declined	received the document
	Reasons for decline of application for credit	
	Pre-agreement statement and quote	
	Documentation in support of steps taken in terms	
	of section 81(2) of the Act	
	Record of payments made, and	
	• Documentation in support of any steps taken after	
	default by consumer	
	Reference: National Credit Regulations,	
	Regulation 55(1)(c)	
	Records of registered activities to be retained by	
	registrants	T
7.15	Records of registered activities to be retained by credit	Three years from the
	providers in respect of operations, which records may	earliest of the dates on
	be kept in electronic format:	which the registrant
	 Record of income, expenses and cash flow 	created, signed or
	 Credit transaction flows, and 	received the document
	Management accounts and financial statements	
	Reference: National Credit Regulations,	
	Regulation 55(1)(d)	
	Records of registered activities to be retained by	
	registrants	
7.16	Records of registered activities to be retained by credit	Three years from the
	bureaux, which records may be kept in electronic	earliest of the dates on
	format:	which the registrant
		created, signed or
	• All documents relating to disputes, inclusive of but	received the document
	not limited to:	
	 Documents from the consumer 	



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	 Documents from the entity responsible for 	
	disputed information	
	 Documents pertaining to the investigation of 	
	the dispute	
	Correspondence addressed to and received from	
	sources of information as set out in section 70 (2) of	
	the Act and regulation 18(7) pertaining to issues of	
	disputed information	
	Reference: National Credit Regulations,	
	Regulation 56	
	Time for keeping records of credit applications	
	and agreements	
7.17	Records to be kept in terms of section 170 of the Act	Three years from the
	in respect of each consumer:	date of termination of
		the credit agreement,
	 Records of all applications for credit, credit 	or, in the case of an
	agreements and credit accounts	application for credit
		that is refused or not
		granted for any reason,
		from the date of receipt
		of the application

8 ELECTRONIC COMMUNICATION

Electronic Communication and Transaction Act 25 of 2002

8.1 The Electronic Communication and Transaction Act 25 of 2002 regulates electronic communication and prohibits the abuse of information. Section 51 of the ECT Act was repealed by the implementation of POPIA and therefore to determine timeframes for retention of documents you have to refer to POPIA.



9 FINANCIAL ADVISORY AND INTERMEDIARY SERVICES

Financial Advisory and Intermediary Services Act 37 of 2002

9.1 The Financial Advisory and Intermediary Services Act 37 of 2002 seeks to regulate the rendering of certain financial advisory and intermediary services to clients and to provide for matters incidental to these services.

	Document	Retention period
	Reference: Section 18	
	Maintenance of records	
9.2	An authorised financial services provider must maintain the following	Five years
	records regarding –	(except to the
	Known premature cancellations of transactions or financial	extent exempted
	products by clients of the provider	by the Authority)
	Complaints received together with an indication whether or not	
	any such complaint has been resolved	
	• The continued compliance with the requirements referred to in	
	section 8	
	• Cases of non-compliance with this Act and the reasons for such	
	non-compliance, and	
	The continued compliance by representatives with the	
	requirements referred to in sections 13(1) and 13(2)	

 9.3 The Authority (previously referred to as the Registrar) of Financial Services Providers published a General Code of Conduct for Authorised Financial Services Providers and Representatives, 2003 that sets out specific duties of a financial services provider.

	Document	Retention period
	Section 3(2)	
	Specific duties of provider	
9.4	A provider must have appropriate procedures and systems in place to -	Five years
	• Record such verbal and written communications relating to a financial service rendered to a client as are contemplated in the	

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Act, this code or any other code drafted in terms of section 15 of
the Act
Store and retrieve such records and any other material
documentation relating to the client or financial service rendered
to the client, and
Keep such client records and documentation safe from
destruction
All such records must be kept for a period after termination, to the
knowledge of the provider, of the product concerned or, in any other
case, after the rendering of the financial service concerned
Providers are not required to keep the records themselves but must
ensure that they are available for inspection within seven days of the
Registrar's request
Records may be kept in an appropriate electronic or recorded format
which are accessible and readily reducible to written or printed form

10 FINANCIAL INTELLIGENCE

Financial Intelligence Centre Act 38 of 2001

10.1 The Financial Intelligence Centre Act 38 of 2001 established a financial intelligence centre and a money laundering advisory council in order to combat money laundering activities and the financing of terrorist and related activities. The Act imposes certain duties on institutions and people who might be used for money laundering purposes and the financing of terrorist and related activities. The Act became effective on 1 February 2002. The FIC Amendment Act, 1 of 2017 was accented to on 26 April 2017 with various sections becoming effective on different dates.

Document	Retention period
Reference: Sections 22	
Obligation to keep customer due diligence records	

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10.2	Whenever an accountable institution is required to obtain information	At least 5
	pertaining to a client or prospective client pursuant to sections 21 to 21H	years from
	the institution must keep a record of that information.	the date on
	Without limiting subsection(1) the records must	which
	 include copies of, or references to, information provided to or 	business
	obtained by the accountable institution to verify a person's	relationship is
	identity; and	terminated
	 in the case of a business relationship, reflect the information 	
	obtained by the accountable institution under section	
	21A concerning:	
	• the nature of the business relationship;	
	• the intended purpose of the business relationship;	
	and	
	• the source of the funds which the prospective client is	
	expected to use in concluding transactions in the	
	course of the business relationship.	
	Reference: Sections 22A	
	Obligations to keep transaction records	
10.3	An accountable institution must keep a record of every transaction,	At least 5
	whether the transaction is a single transaction or concluded in the	years from
	course of a business relationship which that accountable institution has	the date on
	with the client, that are reasonably necessary to enable that transaction	which the
	to be readily reconstructed.	transaction is
	Without limiting subsection (1), records must reflect the following	concluded
	information:	
	 the amount involved and the currency in which it was 	
	denominated;	
	 the date on which the transaction was concluded; 	
	 the parties to the transaction; 	
	 the nature of the transaction; 	
	 business correspondence; and 	

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		1
	 if an accountable institution provides account facilities to its 	
	clients, the identifying particulars of all accounts and the account	
	files at the accountable institution that are related to the	
	transaction.	
	Reference: Sections 29	
	Suspicious and unusual transactions	
10.4	A person who carries on a business or is in charge of or manages a	At least 5
	business or who is employed by a business and who knows or ought	years from
	reasonably to have known or suspected that:	date on
		which the
	the business has received or is about to receive the proceeds of	report was
	unlawful activities or property which is connected to an offence	submitted to
	relating to the financing of terrorist and related activities;	the Centre
	 transaction or series of transactions to which the business is a 	
	party:	
	$_{\odot}$ facilitated or is likely to facilitate the transfer of the proceeds	
	of unlawful activities or property which is connected to an	
	offence relating to the financing of terrorist and related	
	activities;	
	 has no apparent business or lawful purpose; 	
	\circ is conducted for the purpose of avoiding giving rise to a	
	reporting duty under this Act;	
	\circ may be relevant to the investigation of an evasion or	
	attempted evasion of a duty to pay any tax, duty or levy	
	imposed by legislation administered by the Commissioner for	
	the South African Revenue Service;	
	$_{\odot}$ relates to an offence relating to the financing of terrorist and	
	related activities; or	
	\circ relates to the contravention of a prohibition under section	
	26B; or	
	 the business has been used or is about to be used in any way 	
	for money laundering purposes or to facilitate the commission of	
	an offence relating to the financing of terrorist and related	
	activities,	

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must, within the prescribed period after the knowledge was acquired or
the suspicion arose, report to the Centre the grounds for the knowledge
or suspicion and the prescribed particulars concerning the transaction or
series of transactions.
A person who carries on a business or is in charge of or manages a
business or who is employed by a business and who knows or suspects
that a transaction or a series of transactions about which enquiries are
made, may, if that transaction or those transactions had been
concluded, have caused any of the consequences referred to in
subsection (1)(a), (b) or (c), must,
 within the prescribed period after the knowledge was acquired or
the suspicion arose,
report to the Centre the grounds for the knowledge or suspicion and the
prescribed particulars concerning the transaction or series of
transactions.

11 HEALTH AND SAFETY

Compensation for Occupational Injuries and Diseases Act 130 of 1993

- 11.1 The Compensation for Occupational Injuries and Diseases Act 130 of 1993 provides for compensation for disablement caused by occupational injuries or diseases sustained or contracted by employees in the course of their employment or for death by these injuries at their place of work.
- 11.2 The Act states that certain records that relate to the earnings should be retained.

Document	Retention period
Reference: Sections 81(1) and (2) Employer to keep record	



11.3	A register or other record of the earnings and other	Five years after
	prescribed particulars of all the employees	the date of the
		last entry in that
		register or
		record⁵

Occupational Health and Safety Act 85 of 1993

11.4 The Occupational Health and Safety Act 85 of 1993 was enacted to provide for the health and safety of employees at work and for people using plant and machinery and working in other hazardous employment conditions. Certain documents have to be kept based on the Administrative Regulations.

	Document	Retention period
	Reference: General Administration Regulations	
	2003, Regulation 5(1)	
	Health and safety committee	
11.5	A health and safety committee shall keep record of	Three years
	each recommendation made to an employer in terms of	
	issues affecting the health of employees and of any	
	report made to an inspector as contemplated in section	
	20(2) of the Act	
	Reference: General Administration Regulations	
	2003, Regulation 9(1))	
	Recording and investigation of incidents	
11.6	An employer or user shall keep at a workplace or	Three years
	section of a workplace, as the case may be, a record in	
	the form of Annexure 1 for a period of at least three	
	years, which record shall be open for inspection by an	
	inspector, of all incidents which he or she is required to	
	report in terms of section 24 of the Act and also of any	

⁵ The Compensation for Occupational Injuries and Diseases Amendment Bill 2020 proposes to increase the period for which documents should be retained from four years to five years. The effective date of the Bill has not yet been promulgated.



	other incident which resulted in the person concerned	
-	having had to receive medical treatment other than first	
	aid	
	Reference: Asbestos Abatement Regulations 2020,	
	Regulation 23	
	Records	
11.7	Records of all inventories of asbestos in place, risk	Minimum of 50
	assessments, air monitoring results, medical	years
	surveillance reports, disposal certificates and clearance	
	certificates	
	Reference: Regulations for Hazardous Biological	
	Agents 2001, Regulations 9(1) and (2) ⁶	
	Records	
11.8	Records of risk assessments, medical surveillance	Minimum of 40
	records and exposure monitoring reports	years
11.9	Record of examinations and tests carried out in terms of	At least five years
	Regulation 12(b) and any repairs resulting from these	
	investigations and tests	
11.10	Records of training given to an employee in terms of	For as long as
	Regulation 4	employee remains
		employed at the
		workplace
11.11	A self-employed person shall keep records of all risk	Minimum of 40
	assessments	years
	Reference: Regulations for Hazardous Chemical	
	Agents 2020, Regulation 9 ⁷	
	Records	
11.12	Records of assessments and air monitoring	Minimum of 30
		years
11.13	Medical surveillance records	Not specified

⁶ The draft hazardous biological agents regulations published in July 2020 proposed a change to retain records of examination and tests in terms of Regulation 12(b) from at least three years to at least five years. The effective date was gazetted on 16 March 2022.

⁷ The Regulations for Hazardous Chemical Agents 2020 replaced the Regulations for Hazardous Chemical Substances 1995.

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11.14	Record of the investigations and tests carried out in	At least three years
	terms of Regulation 12(b) and of any repairs resulting	
	from these investigations and tests	
	Reference: Lead regulations, 2001, Regulation 10	
	Records	
11.15	Records of assessments and air monitoring	Minimum of 40
		years
11.16	Medical surveillance records	Minimum of 40
		years
11.17	Maintenance of control measures in terms of Regulation	At least three years
	14(b)	
11.18	Record of training given to employee in terms of	As long as
	Regulation 4(6)	employee remains
		employed at
		workplace where
		exposure occurs
	Reference: Lift, escalator and passenger conveyor	
	Regulations, Regulation 8	
	Record keeping	
11.19	The user of a lift, escalator or passenger conveyor shall	To be kept in the
	keep in a safe place in the machine compartment of	relevant machine
	every such lift, escalator or passenger conveyor a	compartment for a
	records in which he / she shall enter the following	period of at least 10
	• his or her name, address and telephone number;	years
	• the name, address and telephone number of the	
	competent lift service provider designated by him or	
	her to carry out the maintenance and examinations	
	contemplated in regulation 7(1) and the tests	
	contemplated in regulation 7(2);	
	• a report on the results of every examination	
	contemplated in regulation 7(1), and the test	
	contemplated in regulation 7(2) including any	

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 modifications, repairs, adjustments and tests carried out; a copy of the latest comprehensive report contemplated in regulation 6(4); a copy of all suspension rope certificates and the 	
• a copy of the latest comprehensive report contemplated in regulation 6(4);	
contemplated in regulation 6(4);	
• a copy of all suspension rope certificates and the	
results of the examination contemplated in regulation	
7(2) on the condition of the suspension ropes;	
• the registers or files and the technical dossiers	
required in terms of the relevant SANS specifications;	
the commissioning acceptance report or copy thereof	
required in terms of the relevant SANS specification;	
and	
• a copy of each comprehensive report made in	
respect of incidents in terms of section 24(1)(c)(iii)	
and (iv) of the Act.	
Reference: Noise Induced Hearing Loss:	
Reference: Noise Induced Hearing Loss: Regulations, Regulation 11	
Reference: Noise Induced Hearing Loss: Regulations, Regulation 11 Record	
Reference: Noise Induced Hearing Loss: Regulations, Regulation 11 Record 11.20 Records of assessments and noise monitoring. If	0
Reference: Noise Induced Hearing Loss: Regulations, Regulation 11 Record 11.20 Records of assessments and noise monitoring. If employer ceases activities they must hand over or years	0
Reference: Noise Induced Hearing Loss: Regulations, Regulation 11 Record 11.20 Records of assessments and noise monitoring. If	0
Reference: Noise Induced Hearing Loss: Regulations, Regulation 11 Record 11.20 Records of assessments and noise monitoring. If employer ceases activities they must hand over or years forward the records to the relevant provincial director by	0
Reference: Noise Induced Hearing Loss: Regulations, Regulation 11 Record 11.20 Records of assessments and noise monitoring. If employer ceases activities they must hand over or years forward the records to the relevant provincial director by registered post	
Reference: Noise Induced Hearing Loss: Regulations, Regulation 11 Record 11.20 Records of assessments and noise monitoring. If employer ceases activities they must hand over or forward the records to the relevant provincial director by registered post 11.21 Record of training given to an employee in terms of	
Reference: Noise Induced Hearing Loss: Regulations, Regulation 11 Record 11.20 Records of assessments and noise monitoring. If employer ceases activities they must hand over or forward the records to the relevant provincial director by registered post 11.21 Record of training given to an employee in terms of As long as regulation 4(6)	nains
Reference: Noise Induced Hearing Loss: Regulations, Regulation 11 Record 11.20 Records of assessments and noise monitoring. If employer ceases activities they must hand over or Minimum of 40 forward the records to the relevant provincial director by years 11.21 Record of training given to an employee in terms of As long as employee rem employee rem employed at employee rem	nains ere
Reference: Noise Induced Hearing Loss: Regulations, Regulation 11 Record 11.20 Records of assessments and noise monitoring. If employer ceases activities they must hand over or Minimum of 40 forward the records to the relevant provincial director by years 11.21 Record of training given to an employee in terms of As long as employed at workplace when	nains ere
Reference: Noise Induced Hearing Loss: Regulations, Regulation 11 Record 11.20 Records of assessments and noise monitoring. If employer ceases activities they must hand over or forward the records to the relevant provincial director by registered post 11.21 Record of training given to an employee in terms of regulation 4(6) As long as employed at workplace whe he/she is exponent	nains ere
Reference: Noise Induced Hearing Loss: Regulations, Regulation 11 Record 11.20 Records of assessments and noise monitoring. If employer ceases activities they must hand over or forward the records to the relevant provincial director by registered post 11.21 Record of training given to an employee in terms of regulation 4(6) employee rem employed at workplace whe he/she is expon noise	nains ere
Reference: Noise Induced Hearing Loss: Regulations, Regulation 11 Record 11.20 Records of assessments and noise monitoring. If employer ceases activities they must hand over or forward the records to the relevant provincial director by registered post 11.21 Record of training given to an employee in terms of regulation 4(6) As long as employed at workplace whe he/she is exponencies noise	nains ere
Reference: Noise Induced Hearing Loss: Regulations, Regulation 11 Record 11.20 Records of assessments and noise monitoring. If employer ceases activities they must hand over or forward the records to the relevant provincial director by registered post 11.21 Record of training given to an employee in terms of regulation 4(6) As long as employed at workplace whe he/she is exponencies Reference: Pressure equipment regulations, Regulation 14	nains ere osed to

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which the certificate of manufacture, and the results,
after manufacturing, of all inspections, tests,
modifications and repairs shall be recorded.
When pressure equipment is sold, the manufacturer
shall ensure that it is accompanied, where relevant, with
instructions for the user, containing all the necessary
safety information relating to:
 mounting, including the assembling of different
pieces of pressure equipment;
 putting into service; and
• maintenance, including checks by the user:
Provided that those instructions shall cover information
affixed to the pressure equipment in accordance with
these regulations and the relevant health and safety
standard incorporated into these regulations by section
44 of the Act, with the exception of serial identification,
and be accompanied, where appropriate, by technical
documents, drawings and diagrams that are necessary
for a full understanding of the instructions:

12 INSOLVENCY AND LIQUIDATION

Insolvency Act 24 of 1936

12.1 The Insolvency Act 24 of 1936 states that various documents relating to insolvent estates can only be destroyed after a certain period. Care should therefore be taken that the documents are kept until this period has passed.

Document	Retention period
Reference: Section 155	
Destruction of documents	





	12.2	In respect of all insolvent estates which have been	Six months from the
		finally liquidated or in course of liquidation at the	confirmation by the
		commencement of this Act, and only with the	Master of the final
		permission of the Master, the trustee may destroy	trustees' account
		all books and records in his possession relating to	
		the estate	
ĺ	12.3	In respect of all insolvent estates which have been	After five years have
		finally liquidated, all records in his office relating to	lapsed from the
		the estate of that insolvent	rehabilitation of an
			insolvent

13 LABOUR RELATIONS

13.1 Employee relations are governed by a variety of legislation, including the Basic Conditions of Employment Act and the Labour Relations Act.

Basic Conditions of Employment Act 75 of 1997

13.2 The Basic Conditions of Employment Act 75 of 1997 states that various documents relating to employees should be kept for future reference.

	Document	Retention period
	Reference: Section 29(4) Written particulars of employment	
13.3	Written particulars of employee must be kept after termination of employment	Three years after termination of employment
	Reference: Section 31 Keeping of records	
13.4	Employee's name and occupation	Three years from the
13.5	Time worked by each employee	date of the last entry in the record
13.6	Remuneration paid to each employee	
13.7	Date of birth of any employee under 18 years of age	



	_		
13.8	3	Any other pres	scribed information
		, ,	

13.9 Section 31(3) states that an employer who keeps records in terms of this section is not required to keep any other record of time worked and remuneration paid as required by any other employment law.

Employment Equity Act 55 of 1998

13.10 The Employment Equity Act 55 of 1998 provides for employment equity and applies to employers and employees. The Act has certain requirements with regard to the retention of certain documents.

	Document	Retention period
	Reference: Section 26	
13.11	An employer must establish and maintain records in	Five years after
	respect of its workforce, its employment equity plan and	expiry of the plan
	other records relevant to its compliance with this Act	
	Employment Equity Regulations, 2014	
	Reference: Regulation 9(3)	
	Duty to prepare	
13.12	A designated employer must retain their employment	•
	equity plan	
	Reference: Section 21	
	Employment Equity Regulations, 2014	
	Reference: Regulation 10(9) ⁸	
	Duty to report	
13.13	A designated employer must submit a report to the	Five years after it
	Director-General of the Department of Labour once	has been
	every year. This report should be retained after	submitted to the
	submission to the Director-General	Director-General

⁸ Draft Employment Equity Regulations have been published for comments and the reference to Regulation 10(9) is proposed to be changed to Regulation 10(14). The effective date has not yet been published.



Labour Relations Act 66 of 1995

- 13.14 The Labour Relations Act 66 of 1995 applies to employees, employers, trade unions and employers' organisations and provides a framework where the parties can collectively bargain regarding remuneration, basic conditions of service and other matters of importance.
- 13.15 Various records relating to the structures created in this Act have to be kept for future reference.

	Document	Retention period
	Reference: Section 53(4)	
	Accounting records and audits	
13.16	Every council must preserve the following documents in	Three years from
	original or reproduced form:	the end of the
	Books of account	financial year to
	Supporting vouchers	which they relate
	Income and expenditure statements	
	Balance sheets	
	Auditor's reports	
	Minutes of its meetings (reference: section 54)	
	Reference: Section 98(4)	
	Accounting records and audits	
13.17	Registered trade unions and registered employers'	Three years from
	organisation must preserve the following documents in	the end of the
	original or reproduced form:	financial year to
	Books of account	which they relate
	Supporting vouchers	
	Records of subscriptions or levies paid by its	
	members	
	Income and expenditure statements	
	Balance sheets	
	Auditor's reports	
	Reference: Section 99 ⁹	
	Duty to keep records	

⁹ The Labour Relations Amendment Act 8 of 2018 substituted this section with effect from 1 January 2019.



13.18	Registered trade unions and registered employers'	Indefinite
	organisations must keep a list of their members	
13.19	Attendance register, minutes or any other prescribed	Three years
	records of its meetings, in an original or reproduced	
	form, from the end of the financial year to which they	
	relate	
13.20	Registered trade unions and registered employers'	Three years
	organisations must keep the ballot papers or any	
	documentary or electronic record of the ballot for a	
	period of three years from the date of every ballot	
	Reference: Sections 205(1) and 205(2)	
	Records to be kept by employer	
13.21	Every employer must keep the records in their original	Three years from
	form or a reproduced form that an employer is required	the date of the
	to keep in compliance with any applicable –	event or end of the
	Collective agreement	period to which
	Arbitration award	they relate
	Determination made in terms of the Wage Act	
	Reference: Section 205(3)	
	Records to be kept by employer	
13.22	Employer must keep prescribed details of any strike,	Indefinite
	lockout or protest action involving its employees	
	Reference: Schedule 3, Commission for	
	conciliation, mediation and arbitration	
	Section 8(a)	
	Accounting and auditing	
13.23	The Commission (Commission for Conciliation,	Indefinite
	Mediation and Arbitration) must keep the following	
	records:	
	Books of accounts	
	Records of income, expenditure, assets and	
	liabilities	



	Reference: Schedule 8, Code of good practice:	
	dismissal	
	Section 5	
	Disciplinary records	
13.24	Employers should keep records for each employee	Indefinite
	specifying the nature of any disciplinary transgressions,	
	the actions taken by the employer and the reasons for	
	the actions	

Unemployment Insurance Act 63 of 2001

- 13.25 The Unemployment Insurance Act 63 of 2001 applies to all employers and workers but not to
 - -
 - Workers working less than 24 hours a month for an employer
 - Learners
 - Public servants
 - Foreigners working on contract
 - Workers who get a monthly state (old age) pension, or
 - Workers who only earn commission
- 13.26 Domestic employers and their workers have been included under the scope of the Act since 1 April 2003.

	Document	Retention period
	Reference: Section 56(2)(c)	
	Information to be supplied by employer	
13.27	Employers must maintain personal records of each of their	Refer to 19.13
	current employees in terms of –	under Income
	Names	Tax Act
	Identification numbers	
	Monthly remuneration, and	



Address where the employee is employed

14 LEGAL PRACTICE

•

Legal Practice Act 28 of 2014

14.1 The South African Legal Practice Council established in terms of section 4 of the Legal Practice Act 28 of 2014 published rules required by sections 95(1), 95(3) and 109(2)(a) of the Legal Practice Act dealing with accounting rules, which include retention of records.

	Document	Retention period
	Reference: Rule 54.9	
	Retention of accounting records and files	
14.2	A firm shall retain its accounting records, and all files and	Seven years
	documents relating to matters dealt with by the firm on	
	behalf of clients for at least seven years from the date of	
	the last entry recorded in each particular book or other	
	document of record or file (54.9.1)	
	Reference: Rule 54.12	
	Accounting to clients	
14.3	Every firm shall, within a reasonable time after the	Seven years
	performance or earlier termination of any mandate,	
	account to its client in writing and retain a copy of each	
	such account for not less than seven years. Each account	
	shall contain details of -	
	all amounts received by it in connection with the	
	matter concerned, appropriately explained;	
	all disbursements and other payments made by it in	
	connection with the matter;	
	all fees and other charges charged to or raised	
	against the client and, where any fee represents an	


	agreed fee, a statement that such fee was agreed upon and the amount so agreed;the amount owing to or by the client	
	Reference: Rule 54.15.3 List of balances	
14.4	Each such list shall be part of the accounting records of the	Seven years
14.4	firm to be retained for the seven-year period referred to in accounting rule 54.9	Seven years

15 NON-PROFIT ORGANISATIONS

Non-Profit Organisations Act 71 of 1997

- 15.1 The Non-Profit Organisations Act 71 of 1997 (NPO) established the non-profit organisations directorate and regulates non-profit organisations (NPOs) in South Africa. The Act became effective on 1 September 1998. The directorate provides a voluntary registration facility that enhances the credibility of the registered NPO as it reports to a public office.
- 15.2 The NPO Directorate, as a public office, holds information about registered NPOs for the public to access. This thus increases the transparency and accountability of the organisation beyond its immediate role-plays. This accountability and transparency improve the governance of an organisation as it is also expected that a registered NPO must comply with the requirements of the NPO Act.

	Document	Retention period
	Reference: Section 17(3)	
	Accounting records and reports	
15.3	Every registered non-profit organisation must preserve	Regulations not
	each of its books of account, supporting vouchers, records	available ¹⁰
	of subscriptions or levies paid by its members, income and	
	expenditure statements, balance sheets and accounting	

¹⁰ The <u>Department of Social Development webpage</u> contains a document :" *Obligations of Registered Nonprofit organisations*" which states that the documents should be retained for five years.



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officer's reports, in an original or reproduced form, for the prescribed period

16 PREVENTION AND COMBATING OF CORRUPT ACTIVITIES

Prevention and Combating of Corrupt Activities Act, 12 of 2004

	Document	Retention period
	Reference: Section 34 (7)	
	Duty to report corrupt transactions	
16.1	All State-owned enterprises, private entities and	Ten years from date
	individuals who engage in foreign trade are required to	of the commencement
	keep full records of all such trade, including all payments	of each transaction
	made or received during the course of such trade.	constituting foreign
	Such records are to be retained for a period of 10 years	trade
	from the date of the commencement of each transaction	
	constituting foreign trade and any such person or entity	
	who fails to maintain such records is guilty of an offence	

17 PROPERTY PRACTITIONERS

- 17.1 The Property Practitioners Act 22 of 2019 provides for the regulation of property practitioners, the establishment and powers and functions of the Authority and to protect and promote the interest of consumers and additional requirements.
- 17.2 . The Act and its regulations are effective as from 1 February 2022.

Properties Practitioners Act 22 of 2019

Document	Retention period
Reference: Section 55	
Duty of property practitioner to keep accounting	
records and other documents	

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17.3	Despite any other law a property practitioner must	Five years from the
	retain the following documents:	date of the
	All documents exchanged with the Authority	document or the
	• If applicable, correspondence with his, her or its	probably date of the
	employer or franchisor	document
	• Any agreement incidental to his, her or its carrying	
	on the business of a property practitioner	
	Any agreement, mandate, mandatory disclosure	
	form or other document relating to the financing,	
	sale, purchase or lease of a property	
	Any advertising or marketing material related to	
	his, her or its carrying on the business of a	
	property practitioner, and	
	Any other document prescribed by the Minister	
	Reference: Property Practitioner Regulations	
	Regulation 40	
	Document retention	
17.4	In terms of Section 55(1)(f) of the Property Practitioners	Five years from the
	Act the following documents must be retained	date of the
	Copies of all electronic communications sent or	document or the
	received by the property practitioner to and from	probably date of the
	members of the public in the course of carrying out	document
	its activities as a property practitioner, other than in	
	circumstances where a property practitioner is	
	acting in the course and scope of his or her	
	employment by a person or entity that is a	
	registered property practitioner in terms of the	
	Property Practitioners Act, 22 of 2019; and	
	• where a property practitioner employs any other	
	property practitioner, copies of all electronic	
	communications sent or received by such	
	employee property practitioner to or from members	
1		





of the public in the course and scope of carrying out his or her employment duties, provided that such obligation shall not extend to electronic communications on social media which are generally accessible by members of the public.

18 PUBLIC SECTOR ENTITIES

These include municipalities, municipal entities, departments, trading entities, constitutional institutions, public entities and the provincial legislature.

Public Finance Management Act 1 of 1999 (PFMA)

- 18.1 The PFMA applies to departments, public entities listed in schedule 2 or 3, constitutional institutions, and the provincial legislatures, subject to subsection (2).
- 18.2 Section 40(1)(a) of the PFMA states: 'The accounting officer for a department, trading entity or constitutional institution must keep full and proper records of the financial affairs of the department, trading entity or constitutional institution in accordance with any prescribed norms and standards.'
- 18.3 Section 55(1)(a) of the PFMA states: 'The accounting authority for a public entity must keep full and proper records of the financial affairs of the public entity.'
- 18.4 The Treasury Regulations, Regulations 17.2.1 and 17.2.2, state the following:

'17.2.1 Accounting officers of institutions must, subject to the provisions of the relevant national or provincial legislation, retain all financial information in its original form, as follows –

(a) information relating to one financial year – for one year after the audit report for the financial year in question has been tabled in Parliament or the provincial legislature; or

(b) information relating to more than one financial year – for one year after the date of the audit report for the last of the financial years to which the information relates.

17.2.2 After the expiry of the above retention periods, the information may, if required, be secured in an alternative form that ensures the integrity and reliability of the data and ensures that the information can be reproduced, if necessary, as permissible evidence in a court of law.'





18.5 Treasury Regulation 17.2.3 further states: 'Irrespective of paragraph 17.2.1, the following standards apply to the retention of certain types of record:

	Type of record	Retention
		period
	Reference: Treasury Regulations, Regulation 17(2)	
18.6	General ledger and cash books or similar records	15 years
18.7	 Main transaction summary records, including general journals and transaction summaries Internal audit reports System appraisals 	10 years
18.8	 Primary evidentiary records, including copies of forms issued for value, vouchers to support payments made, pay sheets, returned warrant vouchers or cheques, invoices and similar records associated with the receipt or payment of money Subsidiary ledgers, including inventory cards and records relating to assets no longer held or liabilities that have been discharged 	Five years
18.9	Supplementary accounting records, including, for example, cash register strips, bank statements and time sheets	Five years
18.10	General and incidental source documents not included above, including stock issue and receivable notes, copies of official orders (other than copies for substantiating payments or for unperformed contracts), bank deposit books and post registers	Five years



Municipal Finance Management Act 56 of 2003 (MFMA)

- 18.11 The MFMA applies to all municipalities and municipal entities and has the goal of securing sound and sustainable management of the financial affairs of municipalities and other institutions in the local sphere of government.
- 18.12 With regard to the retention of documents, it states in section 62(1)(b) that:

'The accounting officer of a municipality is responsible for managing the financial administration of the municipality and must for this purpose take all reasonable steps to ensure that full and proper records of the financial affairs of the municipality are kept in accordance with any prescribed norms and standards.'

National Archives and Records Act 43 of 1996

- 18.13 The National Archives and Records of South Africa was established as a branch of the Republic.
- 18.14 Section 3(b) of the National Archives and Records Act states that the objective and function of the National Archives is to 'ensure the proper management and care of all public records'.
- 18.15 In terms of management of public records, sections 13(1) and 13(2) state:

'(1) Subject to the provisions of this Act, the National Archivist shall be charged with the proper management and care of public records in the custody of governmental bodies.

(2) Without limiting the generality of subsection (1) -

(a) no public record under the control of a governmental body shall be transferred to an archives repository, destroyed, erased or otherwise disposed of without the written authorisation of the National Archivist, issued subject to –

(i) section 6 (4) (e) of this Act; and

(ii) a final ruling by the Minister when unresolvable differences arise between the National Archivist and the Council.'

18.16 All governmental bodies shall comply with the National Archives and Records Act for retention of documents.



19 SECTIONAL TITLES SCHEMES

19.1 The Sectional Titles Act 95 of 1986 provides for the division of buildings into sections and common property and for the acquisition of separate ownership in sections coupled with joint ownership in common property. The Act became effective on 1 June 19983. On 7 October 2016, the Sectional Titles Schemes Management Act 8 of 2011 amended removed and replaced the scheme governance provisions in the Sectional Titles Act. The Act and its regulations are effective as from 7 October 2016.

Sectional Titles Schemes Management Act 8 of 2011

Document	Retention period
Reference: Sectional Titles Schemes Management	
Regulations, Annexure 1: Management rule 26(3)	
Financial records, budgets, reports and audit	
The body corporate must ensure that all the body	Six years after
corporate's books of account and financial records are	completion of the
retained	transactions, acts or
	operations to which
	they relate
	Reference: Sectional Titles Schemes ManagementRegulations, Annexure 1: Management rule 26(3)Financial records, budgets, reports and auditThe body corporate must ensure that all the bodycorporate's books of account and financial records are

20 TAX

20.1 The Income Tax Act 58 of 1962 is the Act that governs all the laws relating to income taxes and donations and the Value-Added Tax Act 89 of 1991 provides for the taxation of the supply of goods and services as well as the importation of goods. The requirements relating to the retention of documentation requirements were removed from the Income Tax Act and the Value-Added Tax Act and were included in the Tax Administration Act 28 of 2011 which has been effective from 1 October 2012.

Tax Administration Act 28 of 2011 (TAA)

20.2 Section 29 of the Tax Administration Act 28 of 2011 contains the general record retention requirements for all Acts administered by the Commissioner (schedule 1 of the South African

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Revenue Service Act 1997) and states that a person must keep the records, books of account or documents that –

- Enable the person to observe the requirements of a Tax Act
- Are specifically required under a Tax Act or by the Commissioner by public notice, and
- Will enable the South African Revenue Service (SARS) to be satisfied that the person has observed these requirements

	Document	Retention period
	Reference: Section 29(3)(a)	
	Duty to keep records	
20.3	Taxpayers that have submitted a return	Five years from date of
		submission
	Reference: Section 29(3)(b)	
	Duty to keep records	
20.4	Taxpayers who were meant to submit a	Indefinite, until the return is
	return but have not for that period	submitted – then the five-year
		rule applies
	Reference: Section 29(3)(c)	
	Duty to keep records	
20.5	Taxpayers who were not required to submit a	Five years from the end of the
	return but received income, had capital	relevant tax period
	gains/losses or engaged in any other activity	
	that is subject to tax or would be subject to	
	tax but for the application of a threshold or	
	exemption	





	Reference: Section 32(a)	
	Retention period in case of audit,	
	objection or appeal	
20.6	A person who has been notified or is aware	In addition to the five-year rule,
	that the records are subject to an audit or	records must be retained until
	investigation	the audit is concluded or the
		assessment or decision
		becomes final. In this regard the
		extended retention period will
		apply irrespective of whether
		the assessments have
		prescribed in terms of section
		99
	Reference: Section 32(b)	
	Retention period in case of audit,	
	objection or appeal	
20.7	A person who has lodged an objection or	In addition to the five-year rule,
	appeal against an assessment or decision	records must be retained until
	under the TAA	the audit is concluded or the
		assessment or decision
		becomes final
	Reference: Section 102	
	Burden of proof	
20.8	While this is not a specific requirement in	In addition to the five-year rule,
	terms of the TAA that records must be	records must therefore be
	retained for longer, on the basis that a	retained until the base cost
	taxpayer bears the onus of proving a	calculation must be proved to
	valuation, an exemption and a deduction,	SARS in the event of a capital
	where any of these items form part of a	gain or capital loss
	calculation for purposes of calculating the	
	base cost for capital gains tax purposes, it is	
	recommended that a taxpayer retain records	



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for such longer period as will enable the taxpayer to discharge this onus

Form in which records may be retained

- 20.9 Aside from the general record retention requirements, taxpayers must also be aware of the form in which records must be retained. According to section 30 of the TAA, records must be kept:
 - In their original form in an orderly fashion at a safe place
 - In any other form (including electronic) as may be prescribed by the SARS Commissioner in a public notice, or
 - In a form specifically authorised by a senior SARS official
- 20.10 The SARS Commissioner published notice 787 to provide taxpayers with more detailed guidance regarding the retention of documents in electronic form. As a general matter, electronic records must be kept at a place physically located in South Africa. However, a senior SARS official may authorise for electronic records to be kept at a place physically located outside of South Africa if certain requirements are met. Additionally, records retained in an electronic format or computer software commonly recognised in South Africa are subject to less stringent requirements, for the purposes of the public notice.
- 20.11 Furthermore, the SARS Commissioner published notice 1334 which prescribes the records to be kept specifically for transfer pricing purposes. Transfer pricing can be described in broad terms as the process by which entities set the prices (ie, arm's length) at which they transfer goods or services between each other.

Document Retention period 20.12 In addition to the records required in chapter 4, part A of the TAA, every employer must keep the records as indicated below Reference: Fourth Schedule, paragraph 14(1)

Employers to keep records and furnish returns

Income Tax Act 58 of 1962

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20.13	In addition to the records required in section 29 of	Five years from the
	the TAA, in respect of each employee the employer	date of submission of
	shall keep a record showing:	the return evidencing
	 Amount of remuneration paid or due by him to the employee The amount of employees' tax deducted or withheld from the remuneration paid or due The income tax reference number of that employee Any further prescribed information 	payment (ie EMP201) and five years from the date of submission of the return required by gazette (ie EMP501)
	Reference: Sixth Schedule, paragraph 14(a)–(d)	
	Record keeping	
20.14	Notwithstanding the provisions of part A of chapter 4	Five years from date
	of the TAA, a registered micro business must only	of submission or five
	retain a record of:	years from end of the
	 Amounts received by that registered micro 	relevant tax year
	business during a year of assessment	depending on type of
	 Dividends declared by that registered micro 	transaction
	business during a year of assessment	
	Each asset of that registered micro business as	
	at the end of a year of assessment with a cost	
	price of more than R10 000, and	
	Each liability of that registered micro business	
	as at the end of a year of assessment that	
	exceeded R10 000	

Value-Added Tax Act 89 of 1991

	Document	Retention period
20.15	In addition to the records required in chapter 4, part	
	A of the TAA, every vendor must keep the records	
	as indicated below	
	Reference: Section 11(3)	

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	Zero rating	
20.16	Where the zero rate is applied by any vendor	Five years from the
20.10	documentary proof must be obtained and retained to	date of submission of
	substantiate the entitlement to the zero rate	the return
	The SARS Commissioner published <u>Interpretation</u>	
	Note 31 as guidance to set out the documentary	
	proof that is acceptable to the Commissioner as	
	contemplated in section 11(3) in instances where	
	goods or services are supplied at the zero rate	
	Reference: Section 15(9)	
	Accounting basis	
20.17	Where a vendor's basis of accounting is changed,	Five years from date
	the vendor shall prepare lists of debtors and	of submission of the
	creditors showing the amounts owing by the debtors	return
	and owing to the creditors at the end of the tax	
	period immediately preceding the changeover period	
	Reference: Section 16(2)	
	Calculation of tax payable	
20.18	Records must be provided where a VAT vendor wish	At the time of that a
	to deduct input tax in respect of a supply of goods or	return is furnished and
	services, or import goods, or claim any other	a further five years
	deductions for VAT purposes:	from date of
	Tax invoice / debit note / credit note of that	submission of the
	supply in accordance with section 20 or 21	return
	Where a tax invoice/credit note/debit note has	
	been issued in relation to a supply by an agent	
	or to an agent or a bill of entry as described in	
	the Customs and Excise Act, the agent shall	
	maintain sufficient records to enable the name,	
	address and VAT registration number of the	
	principal to be ascertained	
	• For a supply of second-hand goods or a supply	
	under an instalment credit agreement records	

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	must be maintained as referred to in section	
	20(8)	
	• For imported goods, a bill of entry or other	
	documents prescribed by the Custom and	
	Excise Act and proof, by virtue of retention of the	
	receipt of payment, that the VAT charge has	
	been paid to SARS	
	For agent/principal relationship where imported	
	goods are supplied, a bill of entry or other	
	document prescribed in terms of the Customs	
	and Excise Act as contemplated in section	
	54(2A) is held by the agent, and a statement as	
	contemplated in section 54(3)(b) is held by the	
	vendor at the time that any return in respect of	
	that importation is furnished	
	A ruling (requested no later than two months	
	before expiry) of the five-year period and such	
	documents to which the ruling relates	
	Section 16 refers to section 55 of the VAT Act and	
	part A of chapter 4 of the TAA insofar that even if	
	provided to SARS, the Commissioner may disallow	
	a deduction for input tax unless the tax invoice /	
	debit note / credit note, bill of entry or documents	
	concerned is retained by the taxpayer in accordance	
	with these provisions	
	Reference: Section 55(1)(a)	
	Records	
20.19	Vendors are obliged to keep the following records in	Five years from date
	addition to those required under part A of chapter 4	of submission of the
	of the TAA:	return
	Record of all goods and services supplied by	
	and to the vendor showing the goods and	
	and to the vehicle showing the goods and	

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	and the suppliers or their agents, in sufficient	
	detail to enable the goods and services, the rate	
	of tax, the suppliers or the agents to be readily	
	identified by the Commissioner and all invoices,	
	tax invoices, credit notes, debit notes, bank	
	statements, deposit slips, stock lists and paid	
	cheques	
•	A record of all importation of goods required to	
	be obtained relating thereto in terms of section	
	16(2)(d)	
•	Documentary proof required to be obtained and	
	retained in terms of section 16(2)(f) (ie where tax	
	fractions apply) and 16(2)(g) (ie alternative	
	documentary proof obtained due to being unable	
	to obtain required documents)	
•	The charts and codes of account, the accounting	
	instruction manuals and the system and	
	programme documentation which describes the	
	accounting system used for each tax period in	
	the supply of goods and services	
•	Any list required to be prepared in accordance	
	with section 15(9) (ie vendor's basis of	
	accounting is changed)	
	Any documentary proof required to be obtained	
-	and retained in accordance with section 11(3) (ie	
	zero rate is applied)	
	zero rale is applied	

Transfer Duty Act 40 of 1949

	Document	Retention period
20.20	In addition to the records required to be kept by	
	chapter 4, part A of the TAA, every auctioneer or	
	person who has effected a sale (or other type of	



	transfer) of property on behalf of some other person	
	shall keep the below	
	Reference: Section 15(1)	
	Records of certain sales of property to be kept	
20.21	A record of the sale, including	Five years from the
	A description of the property sold	date on which the sale
	• The person by whom the property has been sold	was effected
	• The person to whom the property has been sold,	
	and	
	The price paid for the property	
	Reference: SARS Transfer Duty Guide	
20.22	In terms of the SARS Transfer Duty Guide	Five years from date
	conveyancers, auctioneers, brokers and other	on which these
	agents who are required to maintain the records of	records were
	all sales made by them on behalf of other persons	submitted to or
	must also keep record of the	received from SARS
	Signed transfer duty returns submitted to SARS	
	Manual and/or eFiling receipts received from	
	SARS regarding payment of the duty	
	Exemption certificates (if applicable)	

Securities Transfer Tax Administration Act 26 of 2007

	Document	Retention period
20.23	In addition to the records required to be kept under	
	section 29 of the TAA, the below-mentioned persons	
	must retain sufficient record of a security transfer in	
	order to enable that person to observe the	
	requirements of this Act and satisfy the	
	Commissioner that the requirements of this Act have	
	been met	
	Reference: Section 13(1)	



	Records	
20.24	Any member, participant or person to whom a listed	Five years from date
	security is transferred must keep, for a period of five	of transfer of the
	years, such record of every transfer which has been	security
	effected by the member, participant or person to	
	whom the security has been transferred as may be	
	required to enable the member, participant or person	
	to whom the security has been transferred, as the	
	case may be, to observe the requirements of this Act	
	and to enable the Commissioner to be satisfied that	
	those requirements have been observed	
	Reference: Section 13(2)	
	Records	
20.25	A company or close corporation that issued an	Five years from date
	unlisted security must keep records of every transfer	of transfer of the
	of an unlisted security issued by it as may be	security
	required to enable the company to observe the	
	requirements of this Act and to enable the	
	Commissioner to be satisfied that those	
	requirements have been observed	
	These records must be obtained from a person to	
	whom an unlisted security is transferred, who is	
	required to inform the aforementioned company of	

Merchant Shipping (International Oil Pollution Compensation Fund) Administration Act 35 of 2013

	Document	Retention period
20.26	In addition to the documentary retention	
	requirements under chapter 4, part A of the TAA,	



	every person receiving 'contributing oil' ¹¹ in the	
	Republic must keep following additional records	
	Reference: Sections 5(a) and 5(b)	
	Record keeping	
20.27	Every person receiving 'contributing oil' in South	Three years from date
	Africa must keep the following records and	of submission of the
	documents:	return
	 Import declarations required for customs 	
	purposes for contributing oil, and	
	Records and books of account that set out the	
	type and quantity of the contributing oil in	
	respect of which the levy imposed by section 2	
	of the Merchant Shipping (International Oil	
	Pollution Compensation Fund) Contributions	
	Act 2013 may be payable	
L		

Mineral and Petroleum Resources Royalty (Administration) Act 29 of 2008

	Document	Retention period
20.28	In addition to the records required to be kept under	
	section 29 of the TAA, a person registered in terms	
	of this Act must retain the following records below:	
	Reference: Section 8(a)–(f)	
	Maintenance of records	
20.29	A registered person in terms of this Act must retain	Previously three years
	the following records in respect of mineral	but now five years
	resources extracted from within South Africa:	from date of
	 Particulars of 'earnings before interest and 	submission of the
	taxes' as mentioned in section 5 of the Mineral	return on the basis of
	and Petroleum Resources Royalty Act 28 of	being amended to be
	2008 (Royalty Act) with sufficient detail to	a self-assessed tax

¹¹ As defined in section 1 of the Merchant Shipping (International Oil Pollution Compensation Fund) Contributions Act 2013.

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Diamond Export Levy (Administration) Act 14 of 2007

	Document	Retention period
20.30	In addition to the records required to be kept under section 29 of the TAA, a person registered in terms of this Act must retain the following records below:	
	Reference: Section 7(a)-(i) Maintenance of records	

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20.31	A person registered in terms of this Act must retain	Three years from date
	the following records:	of submission of the
	• The original note of receipt or purchase in	return
	respect of an unpolished diamond as described	
	in section 56 of the Diamonds Act 56 of 1986	
	(the Diamonds Act)	
	• A register in respect of unpolished diamonds as	
	described in section 57 of the Diamonds Act	
	 A record of all unpolished diamonds imported 	
	into or exported from the Republic by that	
	person with sufficient detail to identify	
	diamonds, values, purchasers and sellers	
	involved	
	• A copy of any temporary exemption certificate	
	described in section 5 of the Diamond Export	
	Levy Act 15 of 2007 (the Levy Act)	
	 A copy of any exemption from section 48A of 	
	the Diamonds Act pursuant to section 74 of that	
	Act	
	 A copy of any permit to export, granted 	
	pursuant to section 26(h) of the Diamonds Act	
	 Any ledger, cash book, journal, cheque book, 	
	bank statement, deposit slip, paid cheque,	
	invoice, other book of account, or financial	
	statement, and	
	 Any other information required by the 	
	Commissioner or the South African Diamond	
	and Precious Metals Regulator	





21 TRUSTS

Trust Property Control Act 57 of 1988

21.1 The Trust Property Control Act 57 of 1988 regulates the control of trust property and related matters and has been effective from 31 March 1989. The Act does not deal with retention as such but rather has a requirement that documents cannot be destroyed prior to a certain period without the consent of the Master.

	Document	Retention period
	Reference: Section 17	
	Custody of documents	
21.2	A trustee shall not without the written consent of the	Five years from date
	Master destroy any document which serves as proof of the	of termination of a
	investment, safe custody, control, administration,	trust
	alienation or distribution of trust property before the expiry	
	of a period of five years from the termination of a trust	